

• EXPOSURE DRAFT •

Proposed Revision of Actuarial Standard of Practice No. 34

Actuarial Practice Concerning Retirement Plan Benefits in Domestic Relations Actions

Comment Deadline: January 31, 2015

Developed by the Pension Committee of the Actuarial Standards Board

Adopted by the Actuarial Standards Board September 2014

TABLE OF CONTENTS

| Tran | iv | | |
|------------|---------------|--|---|
| | | STANDARD OF PRACTICE | |
| Secti | ion 1. | Purpose, Scope, Cross References, and Effective Date | 1 |
| 1.1 | Purpo | se | 1 |
| 1.2 | Scope | | 1 |
| | | References | 1 |
| 1.4 | Effect | ive Date | 2 |
| Secti | ion 2. | Definitions | 2 |
| 2.1 | Actua | rial Valuation | 2 |
| | _ | or Service-Dependent Benefits | 2 |
| | | ation Date | 2 |
| | | ation Method | 2 |
| | | ation of Retirement Plan Benefits | 2 |
| | | ation Period | 2 |
| | | red Party | 2 |
| | Direct | | 2 |
| | | stic Relations Action | 2 2 2 2 2 2 2 2 2 2 2 3 3 |
| | | stic Relations Law | 2 |
| | | stic Relations Order (DRO) | 3 |
| | Judge | al Property | 3 |
| | | ar Froperty arement Date | 3 |
| | | ment Plan | 3 |
| | Spous | | 3 |
| G . | | A 1 ' CI | 2 |
| | on 3 Overv | Analysis of Issues and Recommended Practices | 3 |
| 3.1 3.2 | | 3 3 | |
| 3.2 | | Considerations Identify the Client | 3 |
| | 3.2.1 | Disclose Any Conflicts of Interest | 4 |
| | 3.2.3 | Determine the Nature and Scope of the Engagement | 4 |
| | 3.2.4 | Avoid the Unauthorized Practice of Law | 5 |
| | 3.2.5 | Be Familiar with Domestic Relations Law | 5 |
| 3.3 | | rial Valuation | 5 |
| | 3.3.1 | Information Requirements | 5 |
| | 3.3.2 | Determining the Measurement Date | 6 |
| | 3.3.3 | Selecting an Allocation Method | 6 |
| | 3.3.4 | Actuarial Assumptions | 7 |
| | 3.3.5 | Valuation Process | 10 |
| | 3.3.6 | Computing After-Tax Values | 11 |

| | 3.3.7 | Prescribed Dates, Methods, and Assumptions | 11 | | | |
|---|---|---|----|--|--|--|
| | 3.3.8 | Consistency with the Actuary's Previous Actuarial Valuations | 11 | | | |
| 3.4 | Participating in Adversarial Proceedings | | | | | |
| | 3.4.1 | Reviewing the Work of Another Expert | 12 | | | |
| | 3.4.2 | Submitting Work for Review by Another Expert | 12 | | | |
| | 3.4.3 | Participating in Negotiations with Another Expert | 13 | | | |
| | 3.4.4 | Providing Expert Testimony | 13 | | | |
| 3.5 | Provid | ling Guidance on the Division of Retirement Plan Benefits | 13 | | | |
| 3.6 Assisting in Drafting a Court Order | | | | | | |
| 3.7 | Assisting in Reviewing or Implementing a Domestic Relations Order | | | | | |
| | 3.7.1 | Reviewing a Court Order | 14 | | | |
| | 3.7.2 | Assisting in Implementing a DRO | 14 | | | |
| Sect | tion 4. | Communications and Disclosures | 15 | | | |
| 4.1 | Audie | nce | 15 | | | |
| 4.2 | Confl | ict of Interest | 15 | | | |
| 4.3 | Gener | al Disclosures | 15 | | | |
| 4.4 | Actua | rial Valuation Results | 16 | | | |
| 4.5 | Confi | dential Information | 17 | | | |
| | | <u>APPENDIX</u> | | | | |
| Apr | endix— | -Background and Current Practices | 18 | | | |
| | | ement of Retirement Plan Benefits in Domestic Relations Actions | 18 | | | |
| | | n of Retirement Plan Benefits in Domestic Relations Actions | 19 | | | |
| | | ions of Allocation Methods | 20 | | | |
| | Basic 1 | Information | 20 | | | |
| Direct Tracing Allocation Method | | | | | | |
| | | onal Rule Allocation Method | 21 | | | |
| | Alloca | tion Method for Age- or Service-Dependent Benefits | 21 | | | |

September 2014

TO: Members of Actuarial Organizations Governed by the Standards of Practice of the

Actuarial Standards Board and Other Persons Interested in Actuarial Practice

Concerning Retirement Plan Benefits in Domestic Relations Actions

FROM: Actuarial Standards Board (ASB)

SUBJ: Proposed Revision of Actuarial Standard of Practice (ASOP) No. 34

This document contains an exposure draft of a proposed revision of ASOP No. 34, *Actuarial Practice Concerning Retirement Plan Benefits in Domestic Relations Actions*.

Please review this exposure draft and give the ASB the benefit of your comments and suggestions. Each written response and each response sent by e-mail to the address below will be acknowledged, and all responses will receive appropriate consideration by the drafting committee in preparing the final document for approval by the ASB.

The ASB accepts comments by either electronic or conventional mail. The preferred form is email, as it eases the task of grouping comments by section. If you wish to use e-mail, please send a message to **comments@actuary.org**. You may include your comments either in the body of the message or as an attachment prepared in any commonly used word processing format.

Please do not password protect any attachments. If the attachment is in the form of a PDF, please do not "copy protect" the PDF. Include the phrase "ASB COMMENTS" in the subject line of your message. Please note: Any message not containing this exact phrase in the subject line will be deleted by our system's spam filter.

If you wish to use conventional mail, please send comments to the following address:

ASOP No. 34 Revision Actuarial Standards Board 1850 M Street, NW, Suite 300 Washington, DC 20036

The ASB posts all signed comments received to its website to encourage transparency and dialogue. Anonymous comments will not be considered by the ASB nor posted to the website. The comments will not be edited, amended, or truncated in any way. Comments will be posted in the order that they are received. Comments will be removed when final action on a proposed standard is taken. The ASB website is a public website, and all comments will be available to the general public. The ASB disclaims any responsibility for the content of the comments, which are solely the responsibility of those who submit them.

Deadline for receipt of responses in the ASB office: January 31, 2015

Background

ASOP No. 34 was approved by the ASB in September 1999. The ASB is issuing this proposed revision to address concerns that the existing disclosure requirements in the standard do not sufficiently assist users in understanding large differences in the valuation results prepared by different actuaries.

In addition, several actuarial standards of practice applicable to work with pension plans have been recently revised. In September 2013, the ASB issued a revised ASOP No. 27, Selection of Economic Assumptions for Measuring Pension Obligations. In December 2013, the ASB issued a revised ASOP No. 4, Measuring Pension Obligations and Determining Pension Plan Costs or Contributions. The comment period for a revision of ASOP No. 35, currently titled Selection of Demographic and Other Noneconomic Assumptions for Measuring Pension Obligations, ended in January 2014. Revision of ASOP No. 34 is necessary to provide guidance consistent with the guidance in these other actuarial standards of practice.

Key Changes

Key changes contained in this exposure draft are as follows:

- 1. Section 3.3.4 of the exposure draft has been modified to indicate that each assumption selected by the actuary should be individually reasonable and consistent with every other assumption selected by the actuary, in accordance with ASOP Nos. 27 and 35.
- 2. Section 3.3.4(b) of the exposure draft has been modified to indicate that, unless another assumption is clearly warranted by the facts and circumstances, the actuary should select a mortality table with adjustments to reflect expected mortality improvement before and after the measurement date that, in the actuary's professional judgment, reasonably reflects the expected mortality experience of similarly situated individuals. In addition, the section has been modified to indicate that assuming a 100% probability of death at a single age and zero at all other ages generally is not an appropriate assumption.
- 3. Section 4.4 requires disclosure of the rationale for selection of assumptions and allocation methods.
- 4. Section 3.3.5 of the exposure draft has been modified to state that the actuary should be aware that the valuation process as described in this section produces a different result than the process of determining a life expectancy from the chosen mortality table and then computing the value of an annuity certain for a term equal to that life expectancy.

Request for Comments

The Pension Committee appreciates comments on all areas of this proposed revision and would like to draw the readers' attention to the following areas in particular:

- 1. Will the proposed additional disclosures in section 4 improve understanding by users of the actuary's work?
- 2. Will the proposed additional disclosures improve understanding among third parties of the differences between competing valuations of a pension benefit?
- 3. Would you recommend additional changes to the guidance to limit the variations in valuation results or enhance understanding of the remaining differences?
- 4. Should the scope of this standard be expanded to apply to other post-employment benefits, such as medical benefits, that may also be considered as part of the domestic relations action?

The ASB reviewed the draft at the September 2014 meeting and approved its exposure.

Pension Committee of the ASB

Mita D. Drazilov, Chairperson

Margaret S. Berger
Tammy F. Dixon
C. David Gustafson
Fiona E. Liston

Alan N. Parikh
Mitchell I. Serota
Judy K. Stromback
Virginia C. Wentz

Christopher F. Noble

Actuarial Standards Board

Patricia E. Matson, Chairperson

Michael S. Abroe Thomas D. Levy
Christopher S. Carlson Robert G. Meilander
Maryellen J. Coggins James J. Murphy
Beth E. Fitzgerald James F. Verlautz

The Actuarial Standards Board (ASB) sets standards for appropriate actuarial practice in the United States through the development and promulgation of Actuarial Standards of Practice (ASOPs). These ASOPs describe the procedures an actuary should follow when performing actuarial services and identify what the actuary should disclose when communicating the results of those services.

ACTUARIAL PRACTICE CONCERNING RETIREMENT PLAN BENEFITS IN DOMESTIC RELATIONS ACTIONS

STANDARD OF PRACTICE

Section 1. Purpose, Scope, Cross References, and Effective Date

- 1.1 <u>Purpose</u>—This standard does the following:
 - a. provides guidance to actuaries who perform professional services concerning retirement plan benefits in domestic relations actions;
 - b. amplifies those provisions of Actuarial Standard of Practice (ASOP) No. 17, Expert Testimony by Actuaries, and ASOP No. 4, Measuring Pension Obligations and Determining Pension Plan Costs or Contributions, that relate to actuarial practice concerning **retirement plan** benefits in **domestic relations actions**; and
 - c. provides information to enhance understanding of the actuary's role and responsibilities, and of the factors that may affect the measurement, allocation, or division of **retirement plan** benefits in **domestic relations actions**.
- 1.2 <u>Scope</u>—This standard applies to actuarial services performed in connection with the measurement, allocation, or division of **retirement plan** benefits in **domestic relations actions**. This standard is not applicable to actuarial services performed in connection with other post-employment benefits, such as medical benefits, that may also be considered as part of the **domestic relations action**.

To the extent that the guidance in this standard may conflict with ASOPs of a more general nature, this standard will govern.

If the actuary departs from the guidance set forth in this standard in order to comply with applicable law (statutes, regulations, and other legally binding authority), or for any other reason the actuary deems appropriate, the actuary should refer to section 4.

1.3 <u>Cross References</u>—When this standard refers to the provisions of other documents, the reference includes the referenced documents as they may be amended or restated in the future, and any successor to them, by whatever name called. If any amended or restated document differs materially from the originally referenced document, the actuary should consider the guidance in this standard to the extent it is applicable and appropriate.

1.4 <u>Effective Date</u>—This standard will be effective for relevant assignments for which the actuary is first engaged on or after four months after adoption by the Actuarial Standards Board (ASB).

Section 2. Definitions

The definitions below are defined for use in this actuarial standard of practice.

- 2.1 <u>Actuarial Valuation</u>—The determination, as of a **measurement date**, of the actuarial present value of a **retirement plan** benefit and any related benefits.
- 2.2 <u>Age- or Service-Dependent Benefits</u>—Benefits for which the amount or timing of benefit payments depends on the **covered party's** age or length of service.
- 2.3 <u>Allocation Date</u>—The date through which the benefits earned during the marriage are determined. Generally, this is the last day of the **allocation period**.
- 2.4 <u>Allocation Method</u>—A method used to determine the portion of **retirement plan** benefits that is included in **marital property**.
- 2.5 <u>Allocation of Retirement Plan Benefits</u>—The division of **retirement plan** benefits into two or more portions: a portion that is fully considered to be **marital property** and a portion that is not **marital property**, and perhaps a portion that is determined to be partially **marital property**.
- 2.6 <u>Allocation Period</u>—The period over which the benefits earned during the marriage are determined. The period typically starts from the date of marriage or, if later, the hire date or plan entry date. The period typically ends at the date of marital separation, the date of court order formally ending the marriage, or the date of separation from service or actual retirement.
- 2.7 <u>Covered Party</u>—The party in a **domestic relations action** who is covered by the **retirement plan**.
- 2.8 <u>Direct User</u>—A present or prospective client or employer who has the opportunity to select the actuary and is able to communicate directly with the actuary about the actuary's qualifications, work, or recommendations.
- 2.9 <u>Domestic Relations Action</u>—Prenuptial, postnuptial, separation, divorce, and support agreements; and other domestic relations proceedings.
- 2.10 <u>Domestic Relations Law</u>—Federal, state, and local statutes, regulations, case law, and other binding authority that may govern the **domestic relations action**, the **retirement plan** or plans, or any other aspect of the actuary's engagement.

- 2.11 <u>Domestic Relations Order (DRO)</u>—A court order dividing **retirement plan** benefits between the **covered party** and **spouse**, or a proposed court order for such purpose.
- 2.12 <u>Judge</u>—The judicial officer presiding over a **domestic relations action**, or an arbitrator, mediator, or special master acting in a similar adjudicatory capacity.
- 2.13 <u>Marital Property</u>—Assets of the marital estate as determined under the laws and regulations of the applicable jurisdiction.
- 2.14 <u>Measurement Date</u>—The date as of which the actuarial present value is determined. The **measurement date** may be different from the **allocation date**.
- 2.15 <u>Retirement Plan</u>—An employment-related arrangement for determining the amount and timing of retirement benefit payments, eligibility for benefits, etc. A **retirement plan** may be a defined benefit pension plan, a defined contribution plan, or a hybrid plan with both defined benefit and defined contribution elements.
- 2.16 <u>Spouse</u>—A party to the **domestic relations action** who is not the **covered party**. Normally, the term refers to the current spouse or former spouse of the **covered party**, but may on occasion refer to a child (or children) or other party to the **domestic relations action**.

Section 3. Analysis of Issues and Recommended Practices

- 3.1 <u>Overview</u>—Section 3 provides specific guidance for actuaries who undertake one or more of the following tasks in connection with a **domestic relations action**: performing an **actuarial valuation** and preparing the related report (section 3.3); participating in adversarial proceedings (section 3.4); providing information on the division of **retirement plan** benefits (section 3.5); assisting in drafting a court order (section 3.6); and reviewing or implementing a court order (section 3.7).
- 3.2 <u>Initial Considerations</u>—When undertaking an assignment concerning **retirement plan** benefits in a **domestic relations action**, the actuary should do the following:
 - 3.2.1 <u>Identify the Client</u>—One or more of the following parties may select the actuary and shall be deemed to be the actuary's client for purposes of this standard:
 - a. the **covered party** or his or her attorney;
 - b. the **spouse**, other interested party, or his or her attorney;
 - c. the **judge** presiding over the **domestic relations action**;
 - d. the court overseeing the **domestic relations action**; or

- e. a **retirement plan** sponsor, administrator, or trustee.
- 3.2.2 <u>Disclose Any Conflicts of Interest</u>—The actuary should be alert to the possibility of a conflict of interest and should disclose any actual or potential conflict of interest to all known **direct users**. A conflict of interest exists whenever the actuary's objectivity, or duty owed to a client or employer, is impaired by competing interests. A potential conflict of interest exists whenever it reasonably appears that the actuary's objectivity, or duty owed to a client or employer, may be impaired by competing interests. For example, a potential conflict of interest exists when the **retirement plan's** enrolled actuary is retained on behalf of the **covered party**, **spouse**, **judge**, or court. Similarly, a potential conflict of interest exists when the actuary has previously performed professional services for or has a personal relationship with the opposing attorney or any other party to the **domestic relations action**. In these matters, the actuary should be guided by the *Code of Professional Conduct*, Precept 8, Conflict of Interest.
- 3.2.3 <u>Determine the Nature and Scope of the Engagement</u>—The actuary should make certain that he or she has a clear understanding of the scope of the actuary's engagement, and that the scope of the engagement is clearly communicated to the client. For example, if the **retirement plan** has retained the actuary to calculate the **covered party's** benefit amounts at various dates—as distinguished from being retained on behalf of the **covered party** or **spouse** to value the benefit—then the actuary's communication and underlying work product should so indicate. The engagement may include one or more of the following:
 - a. calculating the **covered party's** accrued or projected benefit at various dates;
 - b. selecting an **allocation method**;
 - c. selecting actuarial assumptions;
 - d. performing an **actuarial valuation** of **retirement plan** benefits;
 - e. participating in adversarial proceedings, including reviewing the work of another expert in the **domestic relations action**, participating in negotiations with another expert, assisting with the attorney's case preparation, and providing expert testimony as to the actuary's opinion of the value or appropriate **allocation of retirement plan benefits**;
 - f. providing information on the division of **retirement plan** benefits;
 - g. assisting in drafting a court order that will accomplish a division of **retirement plan** benefits, including providing sample documents; or

- h. assisting the plan sponsor or administrator in reviewing or implementing a court order, including interpreting the provisions of the order or providing actuarial advice as to whether a DRO provides for definitely determinable benefits permitted by the **retirement plan**.
- 3.2.4 <u>Avoid the Unauthorized Practice of Law</u>—The actuary should avoid the unauthorized practice of law. The actuary may rely upon the legal expertise of counsel or the court itself. The actuary should not provide advice in areas in which the actuary is not qualified.

For example, normally it would be inappropriate for the actuary to advise a nonattorney whether a draft court order meets applicable procedural requirements to be a valid order in the jurisdiction. It would, however, be appropriate for the actuary to advise whether the order provides benefits permitted by the **retirement plan** and whether each party's benefit is definitely determinable from the order.

- 3.2.5 <u>Be Familiar with Domestic Relations Law</u>—The actuary should have a general familiarity with **domestic relations law** that affects the actuary's work product or opinion. If a conflict exists between this standard and **domestic relations law**, compliance with **domestic relations law** is not considered to be a deviation from this standard.
- Actuarial Valuation—An actuarial valuation is required to determine the value of benefits payable from a defined benefit pension plan that may be included in marital property. Defined contribution plans have individual account balances and usually do not require an actuarial valuation. However, an actuarial valuation may be required for a defined contribution plan if the time or form of benefit payment is restricted or the benefits are not yet fully vested. The goal of performing an actuarial valuation is to provide a reasonable and objective assessment of the value of retirement plan benefits that are marital property. While an actuarial valuation may be used in drafting a DRO, this section does not apply to reviewing or implementing a DRO (see section 3.7).

To prepare an **actuarial valuation**, the actuary should do the following: identify and collect the information required to determine the **covered party's retirement plan** benefits; determine the **measurement date**; select an **allocation method**, unless prescribed; select nonprescribed actuarial assumptions; and perform the computations. Each of these steps is described in more detail below.

- 3.3.1 <u>Information Requirements</u>—The actuary is responsible for identifying and collecting the information necessary for the **actuarial valuation**. Such information will typically include the following:
 - a. the identity of the **retirement plan(s)** relevant to the engagement and each **retirement plan's** circumstances—such as ongoing, frozen, or terminated; qualified, nonqualified, or governmental;

- b. relevant **retirement plan** provisions—including benefit formulas, eligibility for participation and for benefit entitlement, ancillary benefits, early retirement subsidies, and optional forms of payment;
- c. covered party and spouse information—such as employment and plan participation status (active, terminated, vested, disabled, retired); compensation history; dates of birth, hire, plan participation, marriage, separation, or other relevant dates; accrued retirement plan benefits or data necessary for the calculation of accrued benefits; prior domestic relations orders; and any special circumstances that might materially affect the valuation results; and
- d. **allocation date** and **allocation period**.

The actuary may rely on information supplied by the attorney, plan sponsor, plan administrator, **covered party**, **spouse**, or plan record keeper, but the actuary is responsible for reviewing, when practicable, the reasonableness of the applicable data.

- 3.3.2 <u>Determining the Measurement Date</u>—In many instances, the **measurement date** is prescribed. When the **measurement date** is selected by the actuary, such date should be reasonable for the purpose of the measurement.
- 3.3.3 <u>Selecting an Allocation Method</u>—When selecting an **allocation method** for an **actuarial valuation** of **retirement plan** benefits in a **domestic relations action**, the actuary should take into account limitations imposed by **domestic relations law** and the relevant facts and circumstances. The acceptability of a given **allocation method** may depend on the legal jurisdiction applicable to the parties involved in the action. The following provides the actuary additional guidance regarding the selection of an **allocation method**.
 - a. Direct Tracing and Fractional Rule Methods—Where not restricted by **domestic relations law**, either of the following two types of methods may be used:
 - 1. Direct Tracing—The portion of the retirement benefit that is **marital property** is equal to the actual benefit accrued during the **allocation period**. For example, in applying direct tracing to a defined benefit pension plan, the portion of the retirement benefit included in **marital property** would generally be the increase from the accrued (or vested) benefit, if any, at the marriage date to the accrued (or vested) benefit at the **allocation date**.
 - 2. Fractional Rule—The retirement benefit is allocated by multiplying the retirement benefit by a fraction. The numerator and denominator of the fraction may be based on compensation,

contributions, benefit accrual service, plan participation, employment, or other relevant data that are used directly in the determination of the accrued benefit. The numerator is equal to the selected measure accrued during the **allocation period**. The denominator is equal to the selected measure accrued during the total period in which the benefit is earned. When the selected measure is an elapsed time period, this method is commonly referred to as the *time rule*.

Illustrations of the calculations involved in the above two methods are included in appendix 1. Variations of these basic methods exist.

- b. Age- or Service-Dependent Benefits—If the **covered party** has not satisfied the applicable age or service conditions for certain benefits provided in the **retirement plan** but remains employed by the plan sponsor at the **allocation date**, the actuary should determine how to allocate the **age- or service-dependent benefit**. Unless otherwise required by **domestic relations law**, acceptable approaches include the immediate termination approach, which values the benefit as if the **covered party** terminated on the **allocation date**; and the continued employment approach, which reflects continued covered employment in accordance with selected retirement, turnover, mortality, or disability assumptions.
- c. Different Results from Different Methods—Different types of **allocation methods** can produce significantly different results. An actuary working in situations where different methods might, in the actuary's professional judgment, be appropriate should inform the client as to the implications of the method used as compared to other methods, including the general financial impact of each method.
- 3.3.4 <u>Actuarial Assumptions</u>—When selecting assumptions for an **actuarial valuation** of **retirement plan** benefits in a **domestic relations action**, the actuary should take into account limitations imposed by **domestic relations law** and the facts and circumstances of the valuation, including each relevant **retirement plan's** circumstances and provisions; information about the **covered party** and **spouse** (see section 3.3.1); and past experience and future expectations for the group of which the **covered party** is a member.

Each assumption selected by the actuary should be individually reasonable and consistent with the other assumptions selected by the actuary, in accordance with ASOP Nos. 27, Selection of Economic Assumptions for Measuring Pension Obligations, and 35, currently titled Selection of Demographic and Other Noneconomic Assumptions for Measuring Pension Obligations.

The following sections (a–k) describe assumptions commonly used in valuing **retirement plan** benefits and factors that the actuary should take into account in

selecting assumptions for valuing such benefits in **domestic relations actions**. This list is not intended to be all-inclusive; additional assumptions may be required depending on the provisions of the **retirement plan** being valued, specific circumstances of the **covered party** or **spouse**, and unique requirements of the jurisdiction.

- a. Discount Rate—Unless another assumption is clearly warranted by the facts and circumstances, the discount rate selected for valuing **retirement plan** benefits in **domestic relations actions** should be a low-risk rate of investment return, determined as of the **measurement date** and based on the cash-flow pattern of benefits being valued (for example, the current or a recent average yield to maturity on U.S. Treasury bonds of comparable duration, or a published index reflecting yield rates for high-quality corporate bonds).
- b. Mortality and Mortality Improvement Assumption—Unless another assumption is clearly warranted by the facts and circumstances, the actuary should select a mortality table with adjustments to reflect expected mortality improvement before and after the **measurement date** that, in the actuary's professional judgment, reasonably reflects the expected mortality experience of similarly situated individuals. For example, assuming a 100% probability of death at a single age and zero at all other ages is not an appropriate assumption. In some cases it may be appropriate to reflect the health of the **covered party** or **spouse** in the selection of the assumption.
- c. Annuity Purchase—As an alternative to selecting a discount rate under section (a) and a mortality assumption under section (b), the actuary may assume the cost of the purchase of an immediate or deferred annuity contract, as appropriate, from an insurance carrier. Typically, this may be done by using an actual insurance survey or by reference to published tables that are derived from such surveys.
- d. Retirement Assumption—The retirement assumption may be a single assumed retirement age or a table of retirement rates by age. The retirement assumption should reflect the applicable facts and circumstances, such as the following:
 - 1. the **retirement plan's** normal retirement age;
 - 2. the ages at which the **covered party** is first eligible to retire, to receive subsidized early **retirement plan** benefits, to receive unreduced **retirement plan** benefits, to receive Social Security benefits, and to receive Medicare benefits:

- 3. plan participants' average retirement age and retirement rates by age (if known to the actuary), or norms as to retirement age in the **covered party's** industry or profession;
- 4. the availability of medical and other postretirement plan benefits;
- 5. the level of total **retirement plan** benefits; or
- 6. the **covered party's** income level, job position, and family circumstances.

Statements made by the **covered party** or **spouse** as to anticipated retirement age may also be considered, but should not be given undue weight because such statements may be self-serving and the **domestic relations action** itself may alter retirement planning decisions.

- e. Cost-of-Living Adjustments—If the **retirement plan** automatically adjusts benefits for increases in the cost of living, the **actuarial valuation** should generally reflect expected future increases in benefits attributable to such cost-of-living adjustments. In some cases, it may be appropriate to make an assumption about future ad hoc cost-of-living adjustments.
- f. Disability Assumption—A disability assumption is generally not applicable unless facts and circumstances clearly warrant it. A disability assumption may be used if the **retirement plan** provides special benefits upon disability and if including a disability assumption would materially affect the valuation results. A disability table that is generally accepted for use in valuing annuities or pension benefits, or a table that reflects the expected disability experience of plan participants, is generally appropriate. However, in some cases it may be appropriate to adjust the disability assumption to reflect the health of the **covered party**.
- g. Turnover Assumption—An assumption as to the rate of participant termination may be required if the benefit is not yet vested or the benefit amount depends on future service. However, some jurisdictions permit only involuntary termination to be reflected when valuing **retirement plan** benefits in **domestic relations actions**. The turnover assumption should reflect the specific facts and circumstances, such as the following:
 - 1. the actual or expected turnover experience of plan participants (if known to the actuary);
 - 2. the **covered party's** age and service;
 - 3. the **covered party's** job position; and

- 4. **retirement plan** provisions such as the age and service required to receive subsidized early **retirement plan** benefits.
- h. Compensation Scale—While it is common for the actuarial valuation of retirement plan benefits in domestic relations actions to reflect compensation through the allocation date only, some methods, and some jurisdictions, require the actuary to consider future levels of compensation. For example, a compensation scale may be appropriate when the retirement plan automatically adjusts accrued retirement plan benefits based on compensation increases for the covered party's last position, title, or pay grade, regardless of whether the covered party remains employed.
- i. Growth of Individual Account Balances—Some **retirement plan** benefits have components directly related to the accumulation of real or hypothetical individual account balances (including defined contribution plans, floor-offset arrangements, and cash balance pension plans). An assumption regarding the future investment return earned by the actual or hypothetical accounts may be required to value benefits under such plans. Unless another assumption is clearly warranted, this assumed rate of investment return should generally equal the discount rate.
- j. Form of Payment—The actuary should take into account the degree to which particular forms may be subsidized and requirements or restrictions of the **domestic relations action** as to form of payment that may be selected by the participant. The actuary may also consider statements made by the **covered party** or **spouse** as to the form of payment that will be selected.
- k. Variable Conversion Factors—Valuing certain **retirement plan** benefits may require converting from one payment form to another, such as converting a projected individual account to an annuity or converting an annuity to a lump sum. If the conversion basis is variable (for example, recalculated each year based on a stated mortality table and an interest rate equal to the yield on 30-year Treasury bonds), an assumption regarding future conversion rates may be required.
- 3.3.5 <u>Valuation Process</u>—When performing an **actuarial valuation**, the actuary should do the following:
 - a. identify the **measurement date**, the **allocation date**, the **allocation period**, potential **retirement plan** benefits, the contingencies that may affect payment of those benefits, and any special requirements of the applicable legal jurisdiction;

- b. project the timing and amounts of potential benefit payments, applying the selected or prescribed **allocation method** and applicable economic assumptions, and assuming that any required contingencies are met;
- c. calculate expected payments by multiplying each potential benefit payment determined in section (b) by the probability that the required contingencies are met, and applying the selected or prescribed demographic and other assumptions; and
- d. discount each expected benefit payment to the **measurement date**, using the selected or prescribed discount rate.

The actuary should be aware that the above process produces a different result than the process of determining a life expectancy from the chosen mortality table and then computing the value of an annuity certain for a term equal to that life expectancy.

- 3.3.6 <u>Computing After-Tax Values</u>—In some cases, the actuary may be asked for an opinion of the "after-tax" actuarial present value of **retirement plan** benefits. If the actuary has sufficient training or experience, the actuary may prepare such calculations even though the actuary may not be a credentialed tax practitioner. Responding to such requests will generally involve making a number of additional assumptions, such as the potential rate of taxation of **retirement plan** benefit payments and the tax rate applicable to investment returns.
- 3.3.7 Prescribed Dates, Methods, and Assumptions—Domestic relations law may specify or restrict the measurement date, the allocation date, the allocation method, some or all of the actuarial assumptions, or the process the actuary should use to select the measurement date, allocation date, allocation method, or actuarial assumptions. In other situations, the parties to the domestic relations action may stipulate or request the use of alternative measurement dates, allocation dates, allocation methods, some or all assumptions, or the selection process. In such jurisdictions or situations, the actuary should use the prescribed measurement date, allocation date, allocation method, actuarial assumptions, or selection process. Each nonprescribed date, method, and assumption selected by the actuary should be reasonable and consistent with every other nonprescribed assumption selected by the actuary. The actuary may also choose to present results using dates, methods, and assumptions that, in the actuary's professional judgment, are appropriate for the given calculation, in addition to providing the results using the prescribed dates, methods, and assumptions.
- 3.3.8 <u>Consistency with the Actuary's Previous Actuarial Valuations</u>—The **actuarial valuation** should be reasonable and appropriate for the assignment. Unless the dates, methods, or assumptions are prescribed, or the facts and circumstances of the assignment dictate otherwise, the actuary should generally use the same process to select dates, methods, or assumptions for all **actuarial valuations** in

the same jurisdiction. Even though the actuary may be acting as an advocate for the client in performing an **actuarial valuation**, the actuary should not select dates, methods, or assumptions outside the range of dates, methods, or assumptions that the actuary would ordinarily use solely to accommodate the litigation position of the actuary's client. If the actuary changes the selection process, the actuary should be prepared to explain the change from the actuary's previous selection process in the same jurisdiction.

- 3.4 <u>Participating in Adversarial Proceedings</u>—When participating in adversarial proceedings, the actuary's responsibilities may include the following:
 - 3.4.1 Reviewing the Work of Another Expert—The actuary participating in adversarial actions may be asked to review the work of another expert. The actuary should conduct this review objectively, in terms of the reasonableness of the other expert's opinion, rather than solely in terms of whether it agrees with the actuary's own opinion. In reviewing another expert's work, the actuary should generally follow the steps below:
 - a. review the basic facts of the situation used by the other expert (see section 3.3.1);
 - b. review the **measurement date**, **allocation method**, and actuarial assumptions used;
 - c. determine whether any material computational errors have occurred;
 - d. summarize the findings with respect to sections (a), (b), and (c) that would have a significant impact on the valuation results; and
 - e. report these findings to the client, including the actuary's assessment of the reasonableness of the other expert's opinion.

The actuary should be aware that the parties may use these findings to form an opinion on whether to litigate or settle the issue of retirement values, and should therefore strive neither to minimize legitimate differences of opinion nor to magnify immaterial differences.

3.4.2 <u>Submitting Work for Review by Another Expert</u>—The actuary participating in adversarial actions may be asked to submit work for review by another expert. The actuary should not submit work for review without the express consent of the client or the client's authorized representative. The actuary should request guidance from the client as to the scope of material that may be disclosed. To the extent authorized, the actuary should be prepared to disclose the type of information described in section 3.4.1. Any authorized contact should be conducted in accordance with the *Code of Professional Conduct*, Precept 11, Courtesy and Cooperation.

- 3.4.3 <u>Participating in Negotiations with Another Expert</u>—The actuary may be asked to participate in negotiations with another expert to identify any differences (see section 3.4.1), and, possibly, to settle on a compromise value to which the parties can stipulate, thus avoiding litigation costs. The actuary should request guidance from the client as to the scope of the actuary's negotiating authority and the scope of material that may be disclosed. The result of such negotiation with another expert might be a suggested stipulation or a list of irreconcilable positions that must be resolved.
- 3.4.4 <u>Providing Expert Testimony</u>—The actuary participating in adversarial proceedings may be asked to provide expert testimony. The actuary undertaking such an engagement should be familiar with, and comply with, all relevant actuarial standards of practice, including ASOP No. 17, *Expert Testimony by Actuaries*. Before providing expert testimony, the actuary should review data, materials, and documents that are relevant to the subject on which the actuary is expected to testify.

When testifying as to the differences between the actuary's opinion and another expert's opinion, the actuary should do so factually. For example, such testimony may take the following forms:

- a. showing that data currently available call into question a key assumption, method, or conclusion of the other expert;
- b. showing that the two conclusions do not conflict as much as they appear to, or that the difference is not material;
- c. showing what kinds of data may become available in the future to support one or the other set of assumptions or conclusions; or
- d. showing the effects of different dates, methods, or assumptions.
- 3.5 <u>Providing Guidance on the Division of Retirement Plan Benefits</u>—The actuary may be retained by an attorney or the court to provide guidance on alternative methods available for the division of **retirement plan** benefits between the **covered party** and **spouse**. In this situation, the actuary should be generally knowledgeable about (1) methods for the division of **retirement plan** benefits that are available in the jurisdiction; and (2) the types of court orders available for the division of **retirement plan** benefits under each **retirement plan** considered in the **domestic relations action**, and the differences between these various types of court orders (see appendix 1 for a discussion of the types of court orders available).
- 3.6 <u>Assisting in Drafting a Court Order</u>—When **retirement plan** benefits are to be directly divided or assigned by court order, the actuary may be retained to assist in drafting a court order that will accomplish the desired division of **retirement plan** benefits. Such

assistance may include providing sample documents and calculating benefits payable under different payment schemes.

The actuary assisting in drafting a court order should take into account early retirement subsidies and ancillary benefits available under the **retirement plan** as appropriate. The actuary should recommend that the proposed language unambiguously define the benefit amount payable to each party and that relevant contingent events, such as the **covered party's** death before retirement or the **covered party's** retirement after becoming eligible for subsidized early **retirement plan** benefits, be appropriately considered.

- 3.7 <u>Assisting in Reviewing or Implementing a Domestic Relations Order</u>—When **retirement plan** benefits are to be directly divided or assigned by court order, the actuary may be retained by the plan sponsor or administrator to assist in reviewing or implementing the **domestic relations order**, as described below. Services provided by the actuary may include interpreting the provisions of the order or advising whether the order provides benefits permitted by the **retirement plan** and whether each party's benefit is definitely determinable from the order.
 - Reviewing a Court Order—To be a qualified domestic relations order (QDRO), a domestic relations order must satisfy the qualification requirements of IRC section 414(p) and ERISA section 206(d). One of the requirements is that the division of retirement plan benefits must be pursuant to a judgment, decree, or order under the domestic relations law of a state. If the order being reviewed fails to meet the procedural requirements of the court, it may not be a valid court order. The question of whether the proposed order meets the state's procedural requirements is a legal one and is beyond the qualifications of actuaries who are not also attorneys.

The actuary may review whether a particular order has substantive conflicts with the provisions or administrative procedures of the **retirement plan**. The actuary's communication should state the scope of such review. For example, the actuary should indicate if the review is limited to an examination of the technical content of the order and does not extend to the legal form of the order. If the court order (or draft) has substantive conflicts with the provisions or administrative procedures of the **retirement plan**, then the actuary should explain the conflicts and why the order is not administratively feasible as written.

3.7.2 <u>Assisting in Implementing a DRO</u>—The plan sponsor or administrator responsible for implementing a DRO may retain the actuary to determine the benefit amount payable to the **spouse** or **covered party** in the various forms of payment available under the provisions of the **retirement plan**, the DRO, and other governing document(s). This may include determining the amount of actuarially equivalent optional forms of payment in accordance with the **retirement plan** provisions (including the **retirement plan's** definition of actuarial equivalence) and any relevant **domestic relations law**. If the terms of the DRO or **retirement plan** are ambiguous, if the **retirement plan** is silent, or if

the DRO and **retirement plan** conflict, the actuary may provide a good faith interpretation of the DRO in light of the provisions and administrative procedures of the **retirement plan**. Such interpretation should include an explanation of the ambiguities or conflict.

Section 4. Communications and Disclosures

- 4.1 <u>Audience</u>—In reporting the results of the actuary's work, the actuary should take into account the background of the likely audience and should explain technical terms and concepts so that they can be understood by the likely audience. For example, a report made to an attorney experienced in the measurement, allocation, and division of **retirement plan** benefits in **domestic relations actions** might presuppose more actuarial knowledge than a report that is to be made part of the court record.
- 4.2 <u>Conflict of Interest</u>—The actuary should make full disclosure of any actual or potential conflict of interest to all known **direct users**. Such disclosure should generally occur before the actuary accepts the engagement or as soon as practicable after the date the actuary learns of the actual or potential conflict of interest, if later.
- 4.3 <u>General Disclosures</u>—Any communication of actuarial findings, conclusions, or recommendations concerning **retirement plan** benefits in **domestic relations actions** should comply with the requirements of ASOP Nos. 23, *Data Quality*, 27, 35, and 41, *Actuarial Communications*, and should include at least the following:
 - a. the name of the actuary responsible for the communication;
 - b. the identity of the client who has retained the actuary to provide services in connection with the **domestic relations action** and the identities of the parties to the **domestic relations action**;
 - c. a description of the actuary's role and the nature and scope of the actuary's engagement, including the scope of any statement of actuarial opinion;
 - d. the name of the **retirement plan** and a summary of key provisions or other relevant **retirement plan** information affecting the measurement, allocation, or division of the **retirement plan** benefit;
 - e. the name of the legal jurisdiction assumed to govern the **domestic relations** action, if relevant to the actuary's advice;
 - f. the **covered party** and **spouse** information that the actuary used when performing the services;
 - g. the source of any information supplied by others and the extent of the actuary's reliance on that information;

- h. any data deficiencies known to the actuary that might materially affect the results, opinion, or advice being communicated;
- i. a statement of the findings, conclusions, or recommendations necessary to satisfy the purpose of the communication and a summary of the actuarial determinations upon which these are based;
- j. any facts known to the actuary that, if not disclosed, might reasonably be expected to lead to a materially incomplete understanding of the communication;
- k. the disclosure in ASOP No. 41, section 4.2, if any material assumption or method was prescribed by **domestic relations law**;
- 1. the disclosure in ASOP No. 41, section 4.3, if the actuary states reliance on other sources and thereby disclaims responsibility for any material assumption or method selected by a party other than the actuary; and
- m. the disclosure in ASOP No. 41, section 4.4, if, in the actuary's professional judgment, the actuary has otherwise deviated materially from the guidance of this ASOP.
- 4.4 <u>Actuarial Valuation Results</u>—In addition to the items described in section 4.3, the actuary's communication of **actuarial valuation** results should include at least the following information:
 - a. the **measurement date**;
 - b. a description of the **allocation method**, including the **allocation date** and **allocation period**; a description of the benefit being allocated (for example, the vested accrued benefit, the accrued benefit, the employer-provided benefit, or projected **retirement plan** benefits); a description of the allocation procedure and the unit of measure (for example, fractional rule, based on years of employment); a description of the allocation of **age- or service-dependent benefits**; and a description of any adjustments made to reflect limits on benefit accruals or varying benefit accrual rates under the benefit formula;

A brief description of the rationale for the selection of the **allocation method** and the general effects of the method in words or numerical data as appropriate, if the actuary selects the **allocation method** or provides advice on the selection of the **allocation method**.

If applicable, a statement that the **allocation method** is not stated in the law of the jurisdiction of the parties.

- c. a description of the benefits being valued (including applicable ancillary benefits) and any significant benefits of which the actuary has knowledge that are not included in the **actuarial valuation**;
- d. a description of each actuarial assumption and the rationale for the selection of each significant assumption that is not prescribed; and
- e. the source of any prescribed **measurement date**, **allocation date**, **allocation method**, actuarial assumption, selection process, or other prescribed item that has a material effect upon the **actuarial valuation** results.
- 4.5 <u>Confidential Information</u>—Nothing in this standard is intended to require the actuary to disclose confidential information.

Appendix Background and Current Practices

Note: This appendix is provided for informational purposes but is not part of the standard of practice.

Measurement of Retirement Plan Benefits in Domestic Relations Actions

State statutes governing domestic relations actions generally take one of three approaches to the division of marital property:

- 1. Under the common-law approach, any particular asset is generally awarded to the party who contributed the asset to the marriage. In the case of retirement plan benefits, the entire retirement plan benefit is generally awarded to the covered party. Thus, there is generally no need for an actuarial valuation of the retirement plan benefit in a common-law state.
- 2. Under the community-property approach, all assets accumulated during the marriage are subject to division between the parties. This approach may require a monetary value to be placed on retirement plan benefits.
- 3. The equitable-distribution approach is a less rigid approach that gives some weight to assets contributed to the marriage and some weight to other criteria, such as the length of the marriage. This approach may require a monetary value to be placed on retirement plan benefits.

In general, allocation methods used to determine the portion of the benefit payments that is marital property may be characterized as either direct tracing methods or fractional rule methods, as described in section 3.3.3 and illustrated below. In many jurisdictions, the allocation date and method have been established by domestic relations law; in others there is no legally prescribed approach, and the allocation date or method may be an issue in the domestic relations action.

In some jurisdictions, domestic relations law prescribes the measurement date and certain actuarial assumptions, such as the discount rate, mortality table, and retirement assumption. Similarly, domestic relations law may prohibit the use of certain types of actuarial assumptions, such as a compensation scale or voluntary turnover assumption. In some jurisdictions, the process the actuary must use to select the assumptions is prescribed; for example, the actuary might be required to assume that retirement occurs at the age at which the retirement plan benefit is most valuable. In other jurisdictions, there are no legally prescribed or prohibited actuarial assumptions, measurement dates, or selection methods.

Because of the widely divergent approaches prescribed by or available in different jurisdictions, it is clear that there can be no uniform national approach to the actuarial valuation of retirement plan benefits. In many parts of the country, the law in this field is still evolving, while elsewhere there are governing statutes or a substantial body of established precedent. Where choice of method or assumption is allowed by law, a wide difference can exist between the values

computed by different actuaries—a difference that may be attributable not to errors on the part of either actuary, but to legitimate differences of opinion as to the appropriate measurement date, allocation date, allocation method, or actuarial assumptions.

Division of Retirement Plan Benefits in Domestic Relations Actions

Alternative methods for the division of retirement plan benefits that are marital property may include the award of the retirement plan benefits to one party, with other marital property awarded to the other party, as well as the direct division of the retirement plan benefits of either party by an appropriate court order.

The types of court orders available may include the following:

- 1. a QDRO for a retirement plan covered by ERISA;
- 2. a qualifying court order for a federal government retirement plan, such as the Civil Service Retirement System, the Federal Employees' Retirement System, the Federal Thrift Savings Plan, and military retirement systems;
- 3. a court order mandated by local law for the division of retirement plan benefits earned under a retirement plan sponsored by a state, county, municipality, school district, or other governmental entity; or
- 4. a court order dividing benefits earned under a nonqualified retirement plan.

For certain types of retirement plans, there may be no provision in the law to permit division or assignment by court order.

Illustrations of Allocation Methods

Basic Information

The plan provides a retirement plan benefit equal to 1% of the final year's compensation multiplied by years of service. Accrued benefits vest after 5 years of service, and participants are eligible to retire early at age 55 if they have completed 10 years of service. Normal retirement is at age 65. The covered party joined the plan at age 25, was married at age 29, and is age 40 at the allocation date. The covered party's historical service, compensation, accrued benefit, and vested accrued benefit are shown in the following table.

| Age | Completed Years of Service | Prior Plan Year's Compensation | Accrued Benefit | Vested Accrued Benefit |
|-----|----------------------------------|-----------------------------------|--------------------|------------------------------|
| 26 | 1 | \$11,500 | 115 | 0 |
| 27 | 2 | \$12,500 | 250 | 0 |
| 28 | 3 | \$14,000 | 420 | 0 |
| 29 | 4 | \$14,500 | 580 | 0 |
| 30 | 5 | \$15,000 | 750 | 750 |
| 31 | 6 | \$15,500 | 930 | 930 |
| 32 | 7 | \$16,750 | 1,173 | 1,173 |
| 33 | 8 | \$18,000 | 1,440 | 1,440 |
| 34 | 9 | \$19,000 | 1,710 | 1,710 |
| 35 | 10 | \$20,000 | 2,000 | 2,000 |
| 36 | 11 | \$23,500 | 2,585 | 2,585 |
| 37 | 12 | \$25,000 | 3,000 | 3,000 |
| 38 | 13 | \$27,500 | 3,575 | 3,575 |
| 39 | 14 | \$29,000 | 4,060 | 4,060 |
| 40 | 15 | \$33,000 | 4,950 | 4,950 |

Direct Tracing Allocation Method

In the direct tracing method, the portion of the retirement plan benefit that is often considered to be marital property is equal to the actual benefit accrued during the allocation period (typically the period from the date of marriage to the allocation date). For example, in applying direct tracing to a defined benefit pension plan, the portion of the retirement plan benefit included in marital property would generally be the increase from the accrued benefit, if any, at the marriage date to the accrued benefit at the allocation date. If the direct tracing method were applied to the data given in the table above, subtracting the \$580 accrued benefit at the date of marriage from the \$4,950 accrued benefit at the allocation date would give the portion of the accrued benefit that is marital property: \$4,370.

Alternatively, the direct tracing method could be applied to the covered party's vested accrued benefit. Under this approach, the entire \$4,950 is marital property because the vested accrued benefit was \$0 at the date of marriage.

Fractional Rule Allocation Method

The fractional rule method allocates the retirement plan benefit by multiplying the retirement plan benefit by a fraction. The fraction may be based on compensation, contributions, benefit accrual service, plan participation, employment, or other relevant historical data. The numerator is equal to the selected measure accrued during the allocation period (typically the period from the date of marriage to the allocation date). The denominator is equal to the selected measure accrued during the total period in which the retirement plan benefit is earned. When the selected measure is an elapsed time period, this method is commonly referred to as the "time rule."

If the fractional rule method based on benefit accrual service were applied to the data in the table above, the \$4,950 accrued benefit at the allocation date would be multiplied by the fraction ($11 \div 15$) because the covered party was married for 11 of the 15 years over which the benefit was accrued. The portion of the accrued benefit that is marital property is \$3,630.

If the fractional rule method were based on compensation instead, the numerator of the fraction would be compensation earned from the date of marriage to the allocation date (\$242,250), and the denominator would be the covered party's total compensation earned from employment date to the allocation date (\$294,750).

When the \$4,950 accrued benefit is multiplied by the fraction ($$242,250 \div $294,750$), the portion of the accrued benefit that is considered to be marital property is \$4,068.

Allocation Method for Age- or Service-Dependent Benefits

Under both the direct tracing and fractional rule allocation methods, the allocation of age- or service-dependent benefits must be defined. Age- or service-dependent benefits are benefits for which the amount or timing of benefit payments depends on the covered party's age or length of service. Subsidized early retirement plan benefits are often age- or service-dependent. For example, a retirement plan might provide that the benefit payable upon early retirement at age 55 is 100% of the accrued benefit if the participant has completed at least 25 years of service, and 50% of the accrued benefit otherwise.

If the covered party has not satisfied the eligibility requirements at the allocation date but remains employed by the plan sponsor, alternative approaches are available. One approach would exclude from marital property any age- or service-dependent benefit that is available only if the covered party remains employed after the allocation date. A second approach would include such benefits in marital property under the assumption that the covered party will remain employed by the plan sponsor until eligibility conditions for the higher benefit level are satisfied. These two approaches may produce quite different results. Under the early retirement provision described above, including the value of the 25-years-of-service subsidy in marital property could double the value of the retirement plan benefit.

As these examples illustrate, retirement plan benefits included in marital property can vary substantially depending on the allocation method used.